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Bill Cullen MBA (ISM), BA(Hons) MRTPI Chief Executive

Date: 14 August 2019



To: Members of the Scrutiny Commission

Mr MR Lay (Chairman)
Mr C Ladkin (Vice-Chairman)
Mr P Williams (Vice-Chairman)

Mr JMT Collett Mr DS Cope Mrs MJ Crooks Mr SM Gibbens Ms A Pendlebury Mr MC Sheppard-Bools Mr R Webber-Jones Mr HG Williams

Copy to all other Members of the Council

(other recipients for information)

Dear Councillor,

There will be a meeting of the **SCRUTINY COMMISSION** in the De Montfort Suite, Hinckley Hub on **THURSDAY**, **22 AUGUST 2019** at **6.30 pm** and your attendance is required.

The agenda for the meeting is set out overleaf.

Yours sincerely

Rebecca Owen

Democratic Services Manager

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- Proceed to Willowbank Road car park, accessed from Rugby Road then Willowbank Road.
- Do not use the lifts.
- Do not stop to collect belongings.

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Use of mobile phones

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Thank you

SCRUTINY COMMISSION - 22 AUGUST 2019

AGENDA

1. APOLOGIES AND SUBSTITUTIONS

2. <u>MINUTES</u> (Pages 1 - 6)

To confirm the minutes of the meeting held on 18 July 2019.

3. ADDITIONAL URGENT BUSINESS BY REASON OF SPECIAL CIRCUMSTANCES

To be advised of any additional items of business which the Chairman decides by reason of special circumstances shall be taken as matters of urgency at this meeting.

4. DECLARATIONS OF INTEREST

To receive verbally from members any disclosures which they are required to make in accordance with the Council's code of conduct or in pursuance of Section 106 of the Local Government Finance Act 1992. This is in addition to the need for such disclosure to be also given when the relevant matter is reached on the agenda.

5. QUESTIONS

To hear any questions in accordance with Council Procedure Rule 12.

6. VCS COMMISSIONING OUTCOMES 2017/18 (Pages 7 - 40)

To update on outcomes arising from the 2017/18 round of Voluntary & Community Sector (VCS) Commissioning.

7. PLANNING APPEALS UPDATE (Pages 41 - 46)

To update members on the progress of current planning appeals.

8. ANNUAL REPORT ON AFFORDABLE HOUSING DELIVERY (Pages 47 - 52)

To inform members of the delivery of affordable housing in the borough. This is an annual report.

9. SCRUTINY COMMISSION WORK PROGRAMME 2019-2021 (Pages 53 - 56)

Work programme attached.

10. <u>ANY OTHER ITEMS OF BUSINESS WHICH THE CHAIRMAN DECIDES HAVE TO BE DEALT WITH AS MATTERS OF URGENCY</u>

As announced under item 3.



HINCKLEY AND BOSWORTH BOROUGH COUNCIL

SCRUTINY COMMISSION

18 JULY 2019 AT 6.30 PM

PRESENT: Mr MR Lay - Chairman

Mr C Ladkin - Vice-Chairman

Mr JMT Collett, Mr DS Cope, Mrs MJ Crooks, Mr SM Gibbens, Mrs DT Glenville (for Mr R Webber-Jones), Mrs LJ Mullaney (for Mr MC Sheppard-Bools) and Mr HG Williams

Also in attendance: Councillor K Morrell

Officers in attendance: Rebecca Owen, Tan Ashraf, Matthew Bowers, Bill Cullen, Julie Kenny, Julie Stay and Ashley Wilson

74 APOLOGIES AND SUBSTITUTIONS

Apologies for absence were submitted on behalf of Councillors Pendlebury, Sheppard-Bools, Webber-Jones and P Williams with the following substitutions authorised in accordance with council procedure rule 10:

Councillor Glenville for Councillor Webber-Jones Councillor L Mullaney for Councillor Sheppard-Bools Councillor Walker for Councillor P Williams.

75 MINUTES

It was moved by Councillor Lay, seconded by Councillor H Williams and

<u>RESOLVED</u> – the minutes of the meeting held on 28 March 2019 be confirmed and signed by the chairman.

76 DECLARATIONS OF INTEREST

No interests were declared at this stage.

77 EQUALITIES MONITORING 2017/18

Members received a report which contained workforce dates for 2017/18 and information on the gender pay gap. Gender pay gap comparisons were discussed, particularly HBBC's mean gap of 4.6% compared to the public sector average of 17.7% and private sector average of 19.3%. Members welcomed the report and recognised the work that had been undertaken to address inequalities.

RESOLVED -

- (i) The equalities monitoring data and proactive measures taken to address inequalities be noted;
- (ii) The positive gender pay gap of 4.6% be noted.

78 ECONOMIC REGENERATION STRATEGY ACTION PLAN UPDATE 2019

The Scrutiny Commission was updated on work undertaken to fulfil the aims of the Economic Regeneration Strategy action plan. During discussion, the following points were raised:

- The poor standard of secondary education in some areas which reduced pupils' prospects and to some extent set the demographic of the area
- The desire for ward data showing pockets of deprivation in the borough
- The low quality of many jobs and number of skilled people in unskilled jobs
- The need to promote apprenticeships
- The need to address the lack of employment in the rural areas
- Disappointment at the lack of progress in relation to a particular regeneration project in Barwell.

In relation to the request for information on pockets of deprivation, members were offered a presentation on available data to a future meeting.

It was suggested that the LLEP be invited to a future meeting to talk about their work in linking businesses to schools and that North Warwickshire & South Leicestershire College be invited to discuss how young people may access the best opportunities and their work with local businesses.

RESOLVED -

- (i) the report be noted and regeneration work undertaken be endorsed;
- (ii) a presentation be brought to a future meeting on available data;
- (iii) the LLEP and North Warwickshire & South Leicestershire College be invited to a future meeting to discuss connecting with 14 18 years olds.

79 ENVIRONMENTAL IMPROVEMENT PROGRAMME

The Environmental Improvement Programme for 2019/20, which outlined the schemes to be funded, was presented to members.

The way the match funding worked was queried, and in response it was explained that it was not an equal match and that additional funding sometimes came from third party contributions.

A member asked officers to examine the quality of work undertaken on the wall at Newbold Verdon church hall as it was of a poor standard.

<u>RESOLVED</u> – the schemes recommended be endorsed.

80 HERITAGE STRATEGY ACTION PLAN

Members were updated on work undertaken on the Heritage Strategy action plan. The following points were raised:

- Twycross Zoo was the borough's biggest tourism attraction
- The Tourism Partnership ran initiatives including discounts for visits to multiple attractions

- The annual tourism report would be brought to a future meeting of the Scrutiny Commission
- A bid had been submitted for the proposed 1485 sculpture trail
- Desford and Markfield had successful heritage trails
- The yards and jitties of Hinckley should be promoted due to the heritage aspect
- Hinckley Castle should be a tourist attraction.

RESOLVED -

- (i) The report be noted and work be endorsed;
- (ii) Information on heritage trails be circulated to members;
- (iii) A presentation on tourism in the borough, including Hinckley Museum, be brought to a future meeting.

81 PARISH & COMMUNITY INITIATIVE FUND

Members were informed of the agreed allocation of grants under the Parish and Community Initiative Fund. A member suggested streamlining the application process due to the amount of time it had taken to approve requests or having a rolling application process with quarterly decisions. Other changes were discussed and dismissed, such as involving members on the panel and amending the application criteria. Members were, however, clear that the scheme worked well and had brought about many benefits and came to the conclusion that no change was required.

RESOLVED -

- (i) The allocations be noted;
- (ii) No change to the scheme be recommended.

82 <u>RETENTION OF BLOCK C AND POTENTIAL IMPACT ON MTFS</u>

Further to a request of the chairman, the Scrutiny Commission received a report which informed them of the potential impact of the decision to retain block C of the Crescent in the council's ownership. The report included implications for the development of the crematorium.

In response to members' questions, the following was noted:

- Many councils nationally were investing in high street retail to help address declining town centres
- The council's investment in block C had made the development viable which had regenerated a previously run down part of the town
- The town had lower retail property vacancy rates than the East Midlands and national averages
- A consultant had been engaged to assist work on the development of the crematorium
- The proposed charges for the crematorium were lower than comparable providers
- Discounts for residents of the borough using the crematorium were still being discussed
- The quality of the service at the crematorium was important so the number of cremations predicted was conservative to ensure each service had sufficient time
- A decision on the operator of the crematorium was yet to be made.

Councillor Williams wished it to be recorded that he felt there was a financial risk to the council in retaining block C due to the current commercial market, the number of assumptions made in relation to the crematorium and the level of the loan required to be able to develop the crematorium. He felt that local councils had a place as an enabler of retail development but not as a retail property manager.

Some members expressed concern about using funding from the Developing Communities Fund (DCF) for the crematorium which would effectively be taking funding from the rural areas for the benefit of Hinckley.

RESOLVED -

- (i) The concerns of members be noted;
- (ii) The Scrutiny Commission seeks regular reports on performance of assets and looks to consider alternative uses and strategies;
- (iii) The risk management profile be reviewed regularly;
- (iv) The use of the Developing Communities Fund as a mechanism to support the development of the crematorium be not supported.

83 MINUTES OF FINANCE & PERFORMANCE SCRUTINY

The minutes of the meetings of Finance & Performance Scrutiny on 24 June were noted.

84 MATTERS FROM WHICH THE PUBLIC MAY BE EXCLUDED

On the motion of Councillor Lay seconded by Councillor Williams, it was

<u>RESOLVED</u> – in accordance with section 100A(4) of the Local Government Act 1972, the public be excluded from the following item of business on the grounds that it involves the disclosure of exempt information as defined in paragraphs 3 and 10 of Part I of Schedule 12A of that Act.

85 <u>DEVELOPING COMMUNITIES FUND: ALLOCATION OF FUNDING</u>

Members received a report on successful completion of schemes from the first phase of the Developing Communities Fund (DCF) and proposed allocation of funding for the second phase.

At this juncture, Councillor Crooks declared a personal interest in the Newbold Verdon application as part of a group working on the project and took no part in the discussion.

A member queried the situation in relation to Oddfellows pub, Higham on the Hill and officers agreed to investigate whether a sale had been agreed.

In relation to Barwell, officers agreed to continue working with the Barwell Town Team to find a way forward on the project. A member expressed concern that the disrepair of the site known as "top town motors" had led to the town being unwilling to enter Barwell in Bloom and suggested that a solution needed to be found.

In response to a member's question, it was noted that groups could still bid in round two if they had received funding in round one, subject to not exceeding the threshold set. It

was, however, explained that the funding for Market Bosworth in round two was actually the same project as that approved for round one, but had been phased.

RESOLVED -

- (i) The proposed allocation of funding be endorsed and RECOMMENDED to the Strategic Leadership Team;
- (ii) Work be progressed with the town team in Barwell.

| (The Meet | ing closed | at 9.04 | pm) |
|-----------|------------|---------|-----|
|-----------|------------|---------|-----|

| CHAIRMAN | |
|----------|--|





SCRUTINY COMMISSION

22 August 2019

WARDS AFFECTED: All Wards

VOLUNTARY & COMMUNITY SECTOR COMMISSIONING OUTCOMES 2017/18

Report of Director Community Services

PURPOSE OF REPORT

- 1.1.1 To update members on outcomes arising from the 2017/18 round of Voluntary & Community Sector (VCS) Commissioning, via a presentation from commissioned VCS providers and beneficiaries.
- 1.1.2. Please note this report relates to the outcomes of the commissioning round October 2017 to October 2018. The outcomes of the commissioning round October 2018 to October 2019, will be reported in 2020.

2. RECOMMENDATION

2.1 To note the positive impact in improving the quality of life for communities, resulting from the ongoing direct commissioning of front line services via our local VCS commissioning arrangements.

3. BACKGROUND TO THE REPORT

- 3.1 The Voluntary and Community Sector (VCS) partnership is a collaboration between the local authority and the VCS, and has been in place since 2013, with the overall aim of helping to sustain and grow the vital work delivered by the VCS and its many volunteers. HBBC commissions Next Generation (one of the Borough's leading VCS organisations), to oversee the development and delivery of our local VCS support arrangements, which includes:
 - overseeing the VCS Development Forum, which meets regularly, enabling learning and development, networking and collaboration, and acts as a key link with the community
 - supporting the VCS Commissioning Board, which provides a robust and fair mechanism through which the council and other sectors, can commission services from the VCS
 - maintaining a comprehensive VCS database, through which the different community groups can share information with each other, and a key mechanism

- for HBBC and other key partners to communicate, engage and consult with the VCS
- overseeing the development and delivery of an online and drop in volunteering service, a central point of contact within the Borough where organisations can promote their volunteering opportunities and the community can find out about volunteering
- 3.1.1. The Borough Council's Community Planning team works in partnership with Next Generation to deliver the overall aims of the partnership, support its ongoing development, as well as undertaking an ongoing monitoring role. However, it is important to note the ongoing development of our local arrangements is enabled through the commitment of VCS representatives often in a volunteer capacity, who continue to give considerable time to help deliver this model of working.
- 3.1.2. In addition HBBC annually ring fences funding to directly commission services via our VCS, this funding has increased from £20,000 in 2013/14 when we were testing the model, rising to £45,000 for 2016/17 and 2017/18, and £70,000 in 2018/19 and for 2019/20. The VCS Commissioning Board made up of 8 VCS representatives and 2 HBBC Executive Members (Councillor Keith Lynch and Councillor Martin Cartwright from May 2019) assess applications and allocates funding following a robust assessment process.
- 3.2. VCS Commissioning 2017/18
- 3.2.1. The VCS is particularly well placed to support the Borough's health and wellbeing priorities, providing cost effective and practical frontline services, which compliments statutory provision. They are often closest to the community, and based on this insight, have the flexibility to tailor their approach to meet diverse needs in a timely way, not always afforded by the statutory sector, and specifically in relation to:
 - Reducing the impact of social isolation and loneliness, and
 - Helping maintain good mental health and wellbeing within our communities

Therefore the focus for commissioning during 2017/18 reflected these two themes.

- 3.2.2. Whilst we continue to encourage new, and both larger and smaller VCS organisations to benefit from commissioning funds, it is important that we continue to support our more established VCS projects, to enable them to become self sustaining longer term. Therefore the work commissioned in 2017/18 reflects a mix of both new and established projects.
- 3.2.3. **Appendix 1** provides a summary of the projects commissioned in 2017/18, funds allocated, key outcomes delivered, and numbers of direct (and indirect) beneficiaries.
- 3.2.4. **Appendix 2** provides a summary of feedback from some of the beneficiaries and those involved in delivering the projects.
- 3.2.5. The VCS Commissioning Board, undertake a rigorous assessment process, only applications which fully meet the criteria are successful in receiving funds. Any remaining commissioning funds are ring fenced and carried forward for the next commissioning round, including a small contingency pot to fund any emerging developments i.e. hosting a consultation event for the development of the Volunteering Strategy.

3.2.6. To demonstrate this further a number of VCS organisations, together with beneficiaries have been invited to present to the Scrutiny Commission meeting on 22nd August, in order that members can hear first hand, about how this provision is positively impacting on the quality of life for our communities.

3.3. Ongoing development of our local VCS arrangements

3.3.1. As previously indicated the HBBC Community Planning team work in partnership with Next Generation, to continually improve our local offer to the VCS and its volunteers, and therefore 2017/18 saw the introduction of the following arrangements:

A new VCS partnership website, accessible at http://nextgenhinckley.org/ with new branding, profiling all of the work delivered by the partnership The introduction of a Volunteering Hub, offering a one point of contact service for anyone wanting to volunteer within the Borough, and for VCS organisations seeking to recruit volunteers. This service is available on line, as well as a face to face service based at Next Generation. This is in response to feedback from our VCS, that fundamentally their sustainability is reliant on retaining a good volunteer base.

In support of the above, the development and establishment of the Borough's first Volunteering Strategy, presented as a joint document setting out the aims and commitment of both HBBC and the VCS, in supporting our diverse volunteering offer. Subsequently, in role modelling effective workplace practice, HBBC has refreshed its volunteering policy enabling employees up to 2 days per year to undertake volunteering opportunities.

The ongoing development and delivery of the Borough Council's Annual Making a Difference Awards to recognise and celebrate our volunteers, which is now aligned with our VCS partnership work and branding.

- 4. <u>EXEMPTIONS IN ACCORDANCE WITH THE ACCESS TO INFORMATION</u> PROCEDURE RULES
- 4.1 The report is to be taken in open session.
- 5. FINANCIAL IMPLICATIONS (DW)
- 5.1 During 2017/18 the local authority allocated £105,000 to support the development and delivery of our VCS partnership arrangements, for the following activities:
 - £60,000 SLA with Next Generation to oversee and deliver a broad range of responsibilities in supporting the development and sustainability of our VCS partnership, including our VCS Commissioning arrangements, and
 - £45,000 for direct VCS commissioning via the VCS Commissioning Board arrangements
- 5.2. Of the £45,000 allocated for the commissioning element £40,108.45 was committed to projects as detailed in Appendix 1.
- 5.3 The overall budget for 2018-19 has been increased to £130,000. This is due to an increase in the commissioning element from £45,000 to £70,000.

- 6. <u>LEGAL IMPLICATIONS (FA)</u>
- 6.1 None directly arising from this report.

7. CORPORATE PLAN IMPLICATIONS

7.1 The contents of the report relate to and support the People, Place and Prosperity corporate priorities, and will specifically support the delivery of the following ambition: 'Support an effective and viable voluntary and community sector.'

8. CONSULTATION

8.1 This report has taken account of the ongoing consultation undertaken by Next Generation through the established VCS Development Forum, Commissioning Board, and database.

9. RISK IMPLICATIONS

- 9.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 9.2 It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.
- 9.3 The following significant risks associated with this report / decisions were identified from this assessment:

| Management of significant (Net Red) Risks | | |
|---|--|-----------------|
| Risk Description | Mitigating actions | Owner |
| Lack of sustainability of key VCS organisations within Hinckley and Bosworth, resulting in no VCS infrastructure arrangements within the locality, and significant reduction in frontline delivery of essential provision | Sustainability of the H&B VCS locality arrangements | Edwina Grant |

10. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

10.1 The utilisation of up to date evidence sources and data, informed via the VCS Development Forum, and VCS database, has helped to inform the ongoing development of our VCS arrangements. These mechanisms also ensure resources are aligned with Borough priorities, and gives VCS organisations from all areas of the Borough, including rural areas, access to the VCS partnership provision and commissioning funds.

11. CORPORATE IMPLICATIONS

- 11.1 By submitting this report, the report author has taken the following into account:
 - Community Safety implications
 - Environmental implications
 - ICT implications
 - Asset Management implications

- Procurement implications Human Resources implications
- Planning implications
 Data Protection implications
 Voluntary Sector

Background papers: None

Contact Officer: Edwina Grant, Ext 5950

Executive Member: Cllr K Lynch



VCS Commissioning outcomes 2017/18 - Evaluation Report

| Commissioned Work and Costs | Funding allocated | Key outputs/outcomes | No. of hours of direct delivery | No. of beneficiaries | No. of volunteers supporting delivery |
|--|-------------------|---|---------------------------------------|---|--|
| Ratby new beginners band Ratby Community Band has been playing brass music for over 100 years. There are 5 different age groups of bands with over 145 musicians of all abilities who meet each week to gain skills, enrich lives of both players and audiences. The aim of this project is to get the whole family involved to form a unique intergenerational beginner band. | £2,000 | Establishment of the new beginner's band with 8 players having new instruments, one of the youngest members is 4 years old. All beginners have remained with the band, and a number have progressed to the junior band ensuring continuity/sustainability of band provision at all levels The Beginners have played at a number of key community events including the community Summer Fair open Day and Christmas Concert. | 450 including performances | 8 new players 250 community concert for village | 3 |
| | | New band members have | | | |

| Lifeguards Save a Baby's Life The Leicestershire Lifeguards are a community group of highly trained Volunteers | £2,306 | increased in confidence/self esteem through learning and performing Parents and families have gained confidence with emergency situations such as CPR Rural locations have benefitted | 50 | 120 +Wider community | 2 |
|--|--------|---|-----|----------------------|---|
| who often work in conjunction with the First Responder Team. They run various training sessions across the community. The Save the Babies Life project is a free course aimed at all parents and families and the general public who wish to ensure they have these skills to deal with a medical emergency. All of the training is governed by the Royal Life Saving Society. | | due to the Emergency Services having more difficulties with arrival times. An attendee was able to perform the correct procedure and did save a baby's life, without this training the result would have been devastating. | | | |
| Hinckley Tennis Club Inclusive Tennis | £1,590 | Dedicated sessions have enabled relationships and trust | 100 | 25 | 2 |

| To enable the expansion of current provision offering inclusive tennis sessions to those with additional physical and learning needs. | | to be built more quickly, (specifically with children and young people) improving the learning experience for all involved | | | |
|---|--------|--|---------|----|---|
| To offer a pilot summer activity programme integrating the two groups. | | Treated as equals and with respect at all the inter school activities. Improved physical fitness and wellbeing, and in turn improved emotional health and wellbeing Increased confidence, self esteem and self worth, through the acquisition of a new skill/experience | | | |
| Pathways Cornerstone Project A weekly session at the Pathways Centre, offering tea, chat, friendship and varied activities: crafts, games, knitting, puzzles, seated exercise, etc. open to all members of the community, aimed | £1,639 | Elderly groups, including dementia clients and carers took part in inclusive activities Improved, mental health and communication. Improved physically mobility. Reduced Isolation and loneliness | 75 + 60 | 72 | 5 |

| helping to reduce social isolation and loneliness | | Make new friends | | | |
|---|------|---|----|----|---|
| The Barn Owls (Barwell) To support the ongoing development of this important group, which was set up to ensure older residents of Shilton and Barwell do not feel isolated and have the opportunity to get together in a safe environment, with a range of activities and support. The group was set up with the support of VCS commissioning funds, and is widely used by older residents, their carers and families | £920 | Owing to the success of the group, it has grown in popularity, and as a result group members have gained in confidence and as well as an expansive range of activities, have began to arrange trips, and invite speakers to present on a range of health, wellbeing and safety sessions. This has contributed to improved mental health and physical wellbeing. The group has linked up with H&B dial ride to enable more members to attend the group, and utilised H&B Community transport to organise trips The trusted and close friendships members have developed, ensures people are supported at particularly important times, e.g. if | 37 | 33 | 2 |

| Time out for Carers Barwell & Surrounding areas To enable carers access to an environment to relax together away from their caring responsibilities. Offering a support group for carers to freely express emotions whilst supported by others that understand and have a | £960 | someone has no family the group will organise a Birthday celebration, and everyone will make cards Elderly groups, including dementia clients and carers have also taken part in inclusive activities All group members have expressed that their emotional/mental health and wellbeing has improved by taking part in the group and its activities Members are now committed to establishing a constituted group, to ensure the group continues and enables them to access relevant funding streams/begin fund raising | 26 | 60 | 15 |
|---|----------|--|----|----|----|
| Lawrence House Independent living skills | £1873.00 | Successful well attended training sessions, and the establishment of a supportive | 48 | 15 | 0 |
| The aim of this project is to offer training sessions | | learning and development environment which has | | | |

| ongoging with yours | | anabled voung poople | | | 1 |
|---|----------|---|-----|----|----|
| engaging with young | | enabled young people | | | |
| people who reside at Lawrence House, to | | attending to have ongoing open conversations with other | | | |
| | | | | | |
| learn new skills and | | residents at Lawrence House. | | | |
| develop confidence to | | Sharing learning and | | | |
| enable them to live | | experience has helped younger | | | |
| independently e.g. | | residents to actively think about | | | |
| preparing young people | | how they can tackle fears and | | | |
| to manage a budget, | | concerns, as well as being | | | |
| basic cooking skills, | | more aware of and the | | | |
| adhering to tenancy | | importance of making healthy | | | |
| contracts and prevention | | life choices | | | |
| of homelessness. | | | | | |
| Green Towers | £2820.00 | Exceeded the targeted number | | | |
| Indoor climbing | | of Young People projected to | | | |
| awards | | undertake their Climbing | 192 | 69 | 12 |
| | | Qualifications | | | |
| Delivery of a National | | Physically fitter young people, | | | |
| Climbing Award, with | | which has contributed to good | | | |
| recognised educational | | mental health and wellbeing | | | |
| qualifications, aimed at | | Provision of a meaningful | | | |
| financially | | positive engagement | | | |
| disadvantaged young | | opportunity for young people | | | |
| people. | | Facilitation of additional classes | | | |
| | | owing to ongoing popularity | | | |
| To build confidence, self- | | | | | |
| esteem, support social | | | | | |
| cohesion and improve | | | | | |
| physical and mental | | | | | |
| health & wellbeing | | | | | |

| Provision of a recognised qualification Sport in Desford – Fitbits Provision of Fitbits for individuals referred to SiD via the H&B health referral process | £660.00 | All participants reported that the wearing of the Fitbit has resulted in: Motivation to move more, and helped to maintain that motivation day after day Improved physical mobility Improved self confidence through positive self management i.e. monitoring heart rate, sleep patterns Improved social interaction and support, built friendships with others who are part of the programme whilst using gym facilities at SiD | 40 | 12 | 1 |
|--|-----------|---|----|----|----|
| Forget me Not – Desford and surrounding area Provision of weekly support group, providing a safe, relaxed community environment | £1,400.00 | People with Dementia and those caring for people with Dementia in this rural location have felt more supported. The group has increased in numbers and members have | 80 | 42 | 17 |

| for people with dementia and or memory loss, to socialise and have an enjoyable time. The group also welcomes families and the group's carers. The weekly activities also enables the sharing of experiences, knowledge and information to help reduce social isolation and loneliness, and to keep people safe. | | taken part in a variety of activities, both fun and informative. The group has had a number of people give their time to ensure the group can run safely and effectively. This has grown to 17 Volunteers now taking part. The members have enjoyed a trip, organised and supported by the group's volunteers. There has been reduced strain on families and carers with a wider understanding of dementia /memory loss. Through the group, access to 1-1 therapeutic sessions have been established. The group has contributed to a dementia friendly community, with opportunities for the wider public to get involved. | | | |
|--|----------|---|-----|-----|---|
| ACCEPT Gardening Project | £2000.00 | Time in a safe, peaceful space to make decisions about the | 240 | 50+ | 4 |

To promote wellbeing, future. Higher levels of self-esteem confidence and selfand improved quality of life and esteem and reduce low wellbeing. lying mental health such Connecting with the healing as feelings of stress, power of nature. anxiety and depression. Experiencing acceptance, a This will be achieved sense of belonging and ownership of the project. through providing Developing skills to manage life opportunities to form more effectively. new friendships, connect Gaining knowledge and skills with nature and develop with regards to cooking, healthy skills including eating and growing fruit and gardening, cooking, vegetables, which have been growing fruit and transferred to home. Learning to build healthy vegetables and other relationships with those, who outdoor related activities have faced similar experiences, in which individuals are as well as other community interested members. Confidence in abilities through overcoming fears and learning new skills, which can be used in personal time as well as other community settings. Being less isolated, safer and having supportive friendships. Opportunity to participate in other community activities and

| | | make new connections. | | | |
|---|-----------|---|----|----|---|
| Dial a Ride – Access to Services To develop a | £1,590.00 | The project enabled recruitment of 9 new Volunteers | 26 | 28 | 8 |
| promotion/recruitment programme to attract volunteer drivers who | | Increased number of passenger journeys | | | |
| use their own cars to enable elderly and disabled passengers to access social activities and everyday services and activities. | | Enabled more of the client group to access affordable transport. | | | |
| | | Supported clients with various health and mobility needs to access community transport in rural locations where the transport is limited. | | | |
| | | Increased health and wellbeing for clients and volunteers. | | | |
| | | Reduced social isolation and loneliness. | | | |
| | | Enabled new friendships and access to various groups and activities available in the Borough. | | | |
| | | Better promotion of Dial a Ride Services and the organisations | | | |

| Leicestershire & Rutland Youth Sailing Association – inclusive sailing To provide access to qualified LRYSA instructors and safety crew in enabling disadvantaged and young people with learning and physical additional needs to enjoy the sailing experience To support the ongoing training of volunteer instructors in ensuring sustainability of the LRYSA and the delivery to the beneficiaries. | £1580.00 | offer. 10 autistic pupils passed a level 1 qualification 14 pupils will go on to take level 2 in 2019 6 pupils have enrolled in the Saturday Club All of the young people involved enjoyed their first sailing experience. Teacher's feedback: The young people involved became more confident on the water and in themselves. The qualification gave them a real sense of achievement. | 26 | 28 | 8 |
|---|----------|--|-----|----|---|
| BYP Counselling To reduce the number of young people within the Borough becoming at risk, vulnerable, isolated or socially excluded through issues effecting | £2,750 | Young people remaining in education/training or employment due to counselling support. Improved family integration | 110 | 40 | 0 |

| their emotional/mental health and wellbeing, by offering a free accessible, professional counselling service | | Reduction of young people at risk and more young people staying safe. Improved emotional health and wellbeing and in turn physical health and wellbeing Increased confidence, selfesteem and self- worth. | | | |
|--|-----------|---|-----|----|---|
| BYP Leap This project was aimed at reducing the risks to young people within our Borough of becoming insular, socially isolated, experiencing feelings of loneliness and isolation, abandonment, becoming vulnerable and at risk of developing a multiplicity of complex issues, which in turn effects their mental health and well being. The project is unique and through the VCS grant could offer post counselling 1-1 support, picking up on issues that may arise | £1,480.00 | Feedback from clients include: Reduction in self harming practices. Reduction in alcohol use A wider understanding of emotional triggers and how to cope with this. Improved positive thoughts. Gained knowledge on subjects such as self help and coping strategies. Better family relations Positive outlook on life. | 110 | 30 | 0 |

| within a Counselling session but could not be addressed at that point due to the nature of the Counselling delivery guidelines. | | | | | |
|---|-----------|--|----|----|---|
| Proud 2 B Continuing from the highly successful Proud Generation, this group was formed as a collaborative project between Next Generation, Leics LGBT Centre and Leicestershire Police. The groups aim was to offer a variety of support and social activities, bringing the LGBT community together and giving the wider community a better understanding of LGBT issues. | £2,000.00 | The group was successful with around 6- 10 LGBT members attending on a weekly basis. Signposting to support services. Referral pathways. A number of safety discussions were completed by the Police and this gave the group a wider awareness of safety e.g ASB incidents, hate crime reporting Received sexual health training from qualified staff. Raised awareness on bullying and young people's LGBT issues, including 'coming out' | 96 | 13 | 2 |

| Markfield Mayflower Project | £3000.00 | Membership continues at 50+ members for weekly sessions | | | |
|--------------------------------|-----------|---|-----|-----|----|
| The Mayflower project | | Continue to attract new | 200 | 52 | 5 |
| has grown from a small | | members who have disabilities, | | | |
| number of local | | are housebound or suffering | | | |
| residents in need of | | from loneliness | | | |
| support, through the | | | | | |
| previous VCS | | Continue to deliver a | | | |
| Commissioning grants. | | comprehensive programme of | | | |
| The most recent aim is | | fun, informative activities aimed | | | |
| to build on the success | | at maintaining good physical | | | |
| of the existing Mayflower | | and mental health and | | | |
| Club - Provision of co- | | wellbeing | | | |
| ordinated support for | | 1 | | | |
| vulnerable people over | | Achieved a 100% satisfaction | | | |
| the age of 50 and their | | level with Mayflower Club | | | |
| carers, to enable | | members | | | |
| improved health, | | Reduced Social Isolation and | | | |
| happiness and | | loneliness. | | | |
| wellbeing. | | ioneliness. | | | |
| | | Increased positive mental | | | |
| | | health. | | | |
| | | Health. | | | |
| | | Members have received a | | | |
| | | variety of information including | | | |
| | | safety and health issues. | | | |
| Community Houses | £1,110.00 | Participants have improved | | | |
| volunteers | £851.45 | levels of confidence, and a | 734 | 646 | 21 |
| To support and enable | £1,000.00 | sense of achievement through | | | |

| volunteers in the priority | learning new creative skills. | |
|----------------------------|----------------------------------|--|
| neighbourhoods of | | |
| Wykin, Barwell and Earl | An increase in the number of | |
| Shilton to develop and | members of the community | |
| delivery a broad range of | engaging with community | |
| community events and | activities | |
| activities. | | |
| To support families and | An increase in the | |
| individuals who have | establishment of friendships | |
| become socially isolated | and support networks for | |
| to enjoy neighbourhood | community members, leading | |
| activities as a first non- | to improved emotional | |
| threatening step to | wellbeing | |
| inclusion | | |
| | Improved confidence of | |
| To deliver a range of | community volunteers who | |
| activities such as Arts, | have supported activities, which | |
| Crafts, Baking and cake | has led to them initiating other | |
| decorating, basic meal | activities within the community | |
| preparations, cooking on | | |
| a budget. | Very well attended by the local | |
| | community enabling a sense of | |
| | pride and belonging. | |
| | | |
| | All of the groups involved have | |
| | been part of the planning, | |
| | sourcing materials and often | |
| | the delivery too. | |
| | | |
| | The VCS Grants have brought | |

| Emmaus To support homeless adults to overcome homelessness, social isolation, low selfesteem and loneliness through provision of a safe home environment, voluntary work, acquisition of new skills, improved health & wellbeing, and healthier life style choices, dedicated support and access to specialist agencies in addressing drugs and alcohol addictions Hinckley Museum | £2,000.00 | all 3 Community Houses together with shared responsibilities, skill sharing and delivery of the various activities. During the 3 month period, 18 formerly homeless adults were supported to overcome homelessness, social isolation, low self-esteem and loneliness through provision of safe home, voluntary work, learn new skills, improve health and wellbeing, reduce intake of alcohol and harmful substances, make healthier life style choices through help from a dedicated Support Manager, Business Manager, and specialist agencies. 2 companions undertook further training. | 88 | 21 | 3 |
|---|-----------|---|----|------------------|---|
| The Museum is a key part of Hinckley's Heritage and has a high | 22,220.00 | Grant to replace the carpets in all of the main public area. This promoted a sense of pride in | 20 | 200+ per year | 6 |

| number of activities and public visits each year. The Museum is constantly promoting historical events and educating all ages through exhibitions and events. The high Volume footfall has really took a toll on the main carpeted area and it was to this purpose this heritage grant was applied for. | | our historic buildings within Hinckley to all our visitors both within and those visiting from out of the Borough. The carpet enabled a higher number of school projects to take place as the children had a comfortable floor to sit on whilst they were told all about the Museum and other historical facts. Feed back has been that all involved in the Museum are thrilled at the new look area and it has given a real feel good factor when they show the public around. | | | |
|---|-----------|---|----|----|---|
| Desford Primary Garden Project This new and inspiring little gardening project was set up and delivered by a group of Church/School Volunteers. The aim of | £2,353.00 | The Children have learnt about the various seasons and the science and method behind growing flowers, fruit and | 72 | 25 | 4 |

| the project is to offer | vegetables. | |
|--|---|--|
| extra curriculum sessions to young children. The group is inclusive and mainly has young people who are suffering with anxiety or have additional learning needs. The children work from raised beds and small greenhouses growing a variety of flowers, fruit and vegetables. | Raised confidence and an interest in the subject. Outdoor 'feel good' activity Raised awareness of healthy food An increase in concentration and motor skills. | |
| | | |

Case Study/Anecdotal Evidence from 2017/18 VCS Commissioning Evaluation.

RATBY NEW BEGINNERS BAND

"The new beginners are fantastic and a credit to all involved, I am thrilled that we have managed to get this new band established" – existing band member

"He's so pleased to be part of this band, I can see how it has increased his confidence and his approach to other aspects of his life. He takes such pride in his new instrument its so encouraging to him really look after something properly, and he is so committed to practicing outside of the band sessions" – a parent

"Brilliant to have new instruments, which just wouldn't be affordable to most of these children, its just fantastic to have this funding"- Conductor

Young Players:

- "I love having a new instrument, it feels really special and helps me to play the notes better"
- " My new instrument is really shiny and I like playing it"
- "I have not been playing all that long and I feel my playing has improved because I now have a new instrument that I am proud of and I feel a real part of the band"
- "We look the same as the other bands now, really smart"

HINCKLEY TENNIS CLUB – INCLUSIVE TENNIS

Achieve with Us:

"Our clients are always enthusiastic to play tennis whatever the weather, and always come back smiling"

"One Inclusive member has joined the general club and has had 100% attendance"

"The group have formed some lovely friendships through the tennis sessions"

Volunteer Coach "It is always a pleasure to teach the Inclusive club members"

AWU members:

"I couldn't play tennis before and now I love to play and coach said I am really getting good at the game"

"I love tennis"

"I like playing tennis and it makes me feel happy when the sun is shining and I can play"

PATHWAYS CORNERSTONE PROJECT

"I managed to get a part time job due to my volunteering experience at the Cornerstone Club".

"I really feel this club supports me and other members to feel part of something".

"I love all the activities".

"I have met lots of people and made some nice friends"

"I would be quite lonely without the Pathways meeting"

"Pathways is a really friendly place with lots of nice things to do, I don't know what I would do if I didn't have that to go to"

"I like the luncheon club as we always have a nice lunch and a good chat"

THE BARN OWLS BARWELL

"We have been really happy with the support from Dial a Ride. We couldn't have attended at times without it."

"I use a scooter to get to group on the nice weather; I struggle in the winter times. This has been a real help to ensuring that I get out and about."

"Lovely to get out, as I don't often have the opportunity anymore, I enjoy everything about what this projects offers"

"I live on my own and love the company at the club"

"I look forward to going to the Barn Owls and I always know I will have a nice time"

"I have met some lovely people at Barn Owls"

"I can now get out to the club and meet my friends again"

TIME OUT FOR CARERS

"This morning I was worried and stressed and now I feel that I can cope, the session was 'totally absorbing and made me forget all the stuff I have had to deal with, it was a perfect time away"

"I felt so isolated being the carer for my family member and I was asked if I wanted to have some Art Therapy. I had never done anything like this and just a couple of hours out of my usual caring role gave me a real break and charged my batteries"

"I felt guilty at first going to the sessions and then I met other people in the same situation of being a full time carer and realised that I needed to have some me time too and this has helped me cope better"

"I have met some lovely new friends and we support each other"

"We have had some nice days doing the Art and also arranged to meet up for a chat and a coffee to support each other"

"Really enjoyed learning some new techniques for art, and ones that I've always wanted to try and now I am doing it for myself! I could never afford to pay for it myself nor would I have the confidence to go to workshops or classes myself, so this is just a brilliant opportunity" - participant

"To produce art that we were proud of and then have it displayed in an exhibition gave us a hug sense of achievement. It is so far away from anything that I would have the opportunity to be involved in without the group"- participant

GREEN TOWERS – INDOOR CLIMBING

Coach:

"The Young People have really enjoyed the indoor climbing, you can see them grow in confidence over the weeks"

"We have a high number of youngsters come to GT now for the indoor climbing and many of these have attended week on week and achieved the NICA certificates"

"It is great to see the young people taking part in the indoor climbing. It gives them a real goal and purpose and keeps them from getting bored, many of them come along with their friends to try it out"

Young People:

"I have never been climbing before, I was a bit nervous but now I just love climbing right to the top of the wall"

"I can get to the top and ring the bell"

"Me and my friend follow the coloured markers on the wall and imagine we are climbing a big rock outside"

"We have enjoyed taking the awards and have also used what we have learnt on the residential trips"

"I have met loads of new mates"

"I have just started and I sometimes watch the older groups and think to myself I will still be doing this when I am their age and gives me a goal to work towards. I like climbing"

SPORT IN DESFORD – FITBITS

Whilst participants did not comment individually, the following captures the factors of most importance to them in participating in this project:

- 1. <u>Sleep patterns</u> All participants found the device useful for recording their sleep patterns. This created a new learning behaviour on their individual sleep patterns. Over time using the device whilst asleep, the quality of sleep participants had, especially deep sleep improved greatly.
- 2. <u>Prompts / Alerts</u> Participants found the prompting to move via the vibration from the watch was a useful reminder to carry out some activity. A female participant with arthritis commented that the increased movement through the prompts helped managed her pain more effectively. She was also able to reduce her pain medications. There was also a feel good factor by participants if they achieved their targets.
- 3. <u>Heart Rate</u> The Heart Rate display on the watch was a useful guide to the intensity levels of their activity, this created a learning behaviour to pay attention to their body signals during activity to become aware of how they were feeling at the different intensity levels.
- 4. <u>Focus</u> All participants said the Fit bit created an awareness of what amount of activity they were doing on a daily basis, and the feel good factor of achieving their targets. This created a focus to try and maintain their goals on a daily basis.
- 5. <u>Longevity</u> All participants commented that the watch had created positive changes in their behaviour towards increasing their activity levels in the long term. Participants were selected with existing health conditions to use the Fit bit, and by increasing their own activity levels were able to improve their quality of life, a self help approach to managing their health conditions. A successful outcome for all participants using the device.

FORGET ME NOT

"The group has helped my Mother to experience fun activities and also to point the family in the right direction for advice on dementia care issues".

Member: "I love coming to the group, I have made lots of friends and don't feel quite as lonely any more".

"I didn't used to go out much but now I have this lovely group to go to"

"I have learnt a lot about dementia and how to help my Mum more"

"It is lovely coming to the group as everyone is friendly and we have a lovely chat and a laugh"

"We have been on some trips and I would never have done this before as I am a widow, but going with out with the group gave me

the company and the confidence"

"I like doing all the different things at the group such as crafts, poetry, singing, or when someone comes in to talk about interesting things"

"We have had some lovely afternoons with tea and cakes and lots of chatting to each other which is really nice as I don't have many visitors at home"

ACCEPT ALLOTMENT

"Tuesday is my favourite day of the week. This has been brought about by my involvement with a wonderful project called Jobs' Well, which has been the beginning of a new season in my life. It has given us all, as participants, a wonderful opportunity to work together to create a space which is only limited by our imagination and energy"

"I have always understood the benefits of being outdoors and gardening, but due to difficult issues I have faced I had become isolated, depressed, lost confidence and saw very few people on a weekly basis. The chance to meet up with others, to socialise, share food, experiences and knowledge in this safe, green space has been life changing."

"Although I felt apprehensive in the first two weeks, I was made to feel so welcome and really enjoy our times together each Tuesday. I have also made new friends who I see outside of the meeting times. I am now living alone so am really pleased to be learning new gardening skills at Job's Well which I am putting into practice on my garden at home. I am so thankful to be involved. "

"Chopping down brambles, bushes and dead trees and then burning them is quite symbolic of what is taking place in my personal development. This creates space for new beginnings. Firm friendships have been established with other group members and several of us have joined in other local community activities together. Not only has it given us the opportunity to go on walks, have picnics and enjoy kayaking, we have joined in church group activities and now I have opened up my home for gatherings, which, not that long ago, I would not have imagined possible".

DIAL A RIDE

"I am a Volunteer driver and this experience makes me feel part of the community. I feel privileged to be part of a worthy initiative".

"I live in an isolated area and the trips out with Dial a Ride help me to get out and have contact with the outside world"

"This is so important to have this in our community"

"I wouldn't be able to get out to my little coffee mornings without dial a ride getting me there"

"I have regular appointments at the Health Centre and rely on Dial a Ride to get me there on time. They have never let me down"

"Our group love going out and about. We use Dial a Ride we have been to lots of different local places for a trip out"

MAYFLOWER PROJECT MARKFIELD

"I am 45 and wheelchair bound. Going to the Mayflower club with my carer helps me to get out of the house"

"I am 90 years young and go to the club twice a week. I have made lots of friends and had lots of fun".

"I lost my wife last year and had not been out of the house only to the shops. I got very lonely on my own. We went everywhere together. Since coming to the Mayflower club I have made some new friends"

"If this club wasn't running I would not see anyone all week"

"I love coming to the Mayflower club. I know that Ron will always have something fun for us to do and we always leave smiling and laughing"

" We have lots of activities to take part in and they are always fun and different"

"I enjoy the celebration teas such as the Royal Wedding tea parties"

"The club is so friendly with lots of members from around the village, I don't know what I would do without my weekly outing to the Community Centre"

EMMAUS

"There's a huge stigma around homeless people. When I was on the street, some people would deliberately cross the road to avoid walking past me. No one would make eye contact. They tar all homeless people with the same brush – that we're all

alcoholics and drug addicts - but we're not. None of us actually ever made the decision 'I want to go out and sleep on the street' – we've all got our own stories which led us down that path, they are all different, and the support I have had through Emmaus to share, learn and move forward has been so important"

"I have been part of the Emmaus team for some time and I have learnt lots of skills which I can put to good use when I move on"

"I was part of the PAT testing team and found the training and the job very interesting. I now check all the electrical goods that are donated. This helps the charity as we can sell the PAT tested electrical items. Some are really big such as washing machines and dryers and some are small such as hairdryers or games.

"Being at Emmaus has given me some confidence and self worth"

"I like feeling part of something that matters and helping people"

"I lost everything but now I have found companionship and a purpose in life through Emmaus"

"I am part of the team and I meet some really interesting people. Before I came to Emmaus I was very withdrawn and felt anxious about what people thought of me"

HINCKLEY MUSEUM

"I am pleased to see that Hinckley Town's places of interest are being supported for future generations" - visitor

"All of the members of the museum are happy that our town's heritage is being supported.

"We can now make our visitors more comfortable"

"The Museum is a very important part of the history of Hinckley and it is important that we invest in the Museum to ensure its future"

"It is lovely that we have been recognised and carry on our good work promoting our towns heritage"

"We have such great feedback from all of our visitors particularly the young children from the schools, they are fascinated at the

historic pictures and items around the museum"

"We ensure that we hold a number of historic exhibitions throughout the year and we have a large number of visitors to these"

"Helping at the Museum is really interesting and I have met lots of new friends and gained confidence to speak more with the public"

"I love volunteering at the Museum, it gives me a lovely interest and a purpose"

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A Borough to be proud of

FORWARD TIMETABLE OF CONSULTATION AND DECISION MAKING

SCRUTINY COMMISSION 22 August 2019

WARDS AFFECTED: ALL WARDS

PLANNING APPEALS UPDATE

Report of Director (Environment and Planning)

PURPOSE OF REPORT

1.1 To update members on the progress of current planning appeals.

2. RECOMMENDATION

2.1 That the Scrutiny Commission notes the report and the appeal decisions attached at appendix 1 and current appeals attached at appendix 2.

BACKGROUND TO THE REPORT

3.1 The performance indicator (PI) for appeals is that at least 60% of all appeals should be dismissed. The table below shows the last two financial years.

| Year | No of Appeals | Appeals Dismissed (%) |
|-----------|---------------|-----------------------|
| 2017/2018 | 23 | 78% |
| 2018/2019 | 45 | 71% |

- 3.2 The appeal decisions set out in appendix 1 show that since the last report in December 2018, between November and early July there have been 34 appeals decided. Of these, 10 were allowed and 24 dismissed. This results in a success rate of 71% of all appeals lodged.
- 3.3 The appeal progress report at appendix 2 includes current progress on appeals for members' information. Members are asked to note the contents of the report.

The Big Pit, Hinckley

3.4 Since the previous report the appeal at the site known locally as 'The Big Pit' has been determined and was allowed. This was a written representation appeal following a planning committee overturn of officers recommendation. Additionally the appellant applied for a costs award against the councils unreasonable behaviour. A partial award for costs was granted by the Planning Inspectorate who determined:

Overall, I consider the Council has relied on somewhat vague and generalised assertions about the proposal's impact, and has manifestly failed to do produce substantive and convincing evidence to support its one reason for refusal. This has resulted in the appellant incurring unnecessary expense in having to refute these matters at appeal.

The appeal evidence included many detailed technical reports, surveys, and assessments, including the Ecological Appraisal, Flood Risk Assessment, Noise Risk Assessment and Arboricultural Impact Assessment. These form part of the normal investigative and background work which might be expected to accompany a development of this type and complexity, and are not pertinent to the preparation of evidence in connection with the rebuttal of the single reason for refusal at appeal. It therefore follows that my decision to award costs in this case does not extend to include the time taken and expense occurred in the preparation of these reports.

I therefore find that unreasonable behaviour resulting in unnecessary expense, as described in the Framework and PPG Paragraphs 030 and 049 has been demonstrated, and that a partial award of costs is justified.'

3.5 A figure has been submitted by the appellant for costs but this figure is yet to be agreed.

Land at Crabtree Farm, Barwell

- 3.6 A public inquiry relating to Land at Crabtree Farm, Barwell was held in response to the Council's refusal to grant planning permission for up to 25 dwellings and a burial ground. The inquiry sat for 3 days beginning on the 11th June and closing on the 13th June. The main issues for this appeal were:
 - whether the proposed housing would be in an acceptable location having regard to development plan and national policies that seek to manage the location of new development; and
 - the effect of the development proposed on the character and appearance of the area and on the role and function of the Hinckley/Barwell/ Earl Shilton/ Burbage Green Wedge.
- 3.7 The Inspector allowed the appeal and concluded:

'There is an agreed significant shortfall in housing land supply. The homes would be located in an accessible location and would bring economic and other benefits. To be weighed against that is the harm that I have found in relation to the character and appearance of the area and to the role and function of the Green Wedge. In my view, that harm would be limited in the wider context and would not outweigh the significant benefits of the proposal, let alone significantly and demonstrably outweigh them when assessed against the Framework as a whole. In these circumstances, I consider that the appeal scheme would comprise sustainable development and the presumption in favour of such, as set out in the Framework, and the development plan, applies. That is a significant material consideration that outweighs any conflict with some elements of the development plan. Therefore, for the reasons set out above, I conclude on balance that the appeal should succeed.'

3.8 The previous appeals progress report discussed the inquiry regarding land off The Common, Barwell, which had similar issues but was at a larger scale. The Common appeal was dismissed due to the harm of the development on the countryside and

the green wedge, additionally the council was found to have a 5 year land supply. However the latest appeal at Crabtree Farm, found limited harm to the countryside and green wedge and concluded the council could not demonstrate a 5 year housing land supply. Due to the council not being able to demonstrate a 5 year land supply the inspector attributed 'substantial weight' to the provision of housing and affordable housing within a sustainable location.

3.9 The finding that the council does not have a 5 year land supply has serious implications upon decision taking moving forward as paragraph 11 of the National Planning Policy Framework is engaged. This identifies that for decision taking that there is a presumption in favour of sustainable development and any adverse impacts in granting permission should significantly and demonstrably outweigh the benefits, when assessed against the policies in the NPPF as a whole. This is a much stricter/difficult test which must be made when determining applications.

Land south of Cadeby Hall, Cadeby

- 3.10 A public inquiry relating to land south of Cadeby Hall, Cadeby was held in response to the Council's serving of an enforcement notice for the carrying out of works for the construction of a dwelling house and ancillary structures including walls. This public inquiry sat for 2 days, staring 29th May and closing 30th May. A decision was received 8th July and the appeal was dismissed and the enforcement notice upheld with small amendments for clarity.
- 3.11 The Inspector found that the proposal would fail to preserve the character and appearance of the Cadeby Conservation Area and would have an adverse effect on the setting of Cadeby Hall as a non-designated heritage asset contrary to Policies DM10, DM11 and DM12 of the Site Allocations and Development Management Policies DPD (SADMP) and Policy 13 of the Core Strategy.
- 3.12 The enforcement notice require the demolition and removal of the works from the land and level and make good and seed the land with grass. The period for compliance with the requirements of the enforcement notice is 6 months.
- 3.13 The appellant also applied for an award of full costs against the council due to unreasonable conduct. This award for costs was refused and the inspector concluded that the Council carried out adequate prior investigation, which led to the service of the notice.
- 4. <u>EXEMPTIONS IN ACCORDANCE WITH THE ACCESS TO INFORMATION PROCEDURE RULES</u>
- 4.1 Not exempt
- 5. FINANCIAL IMPLICATIONS [CS]
- 5.1 There have been two public inquiries since the previous report of December. One for the Crabtree Farm appeal and another for land south of Cadeby Hall, Cadeby which are both discussed in section 3 of this report. Public Inquiries are the most expensive form of appeal, due to the need for expert witnesses for cross examination and the need for a barrister. Both inquiries had a barrister, a consultant expert witness and officers of the council as expert witnesses. The total cost for the Crabtree Farm Inquiry was £24,036 and the total cost for the Cadeby Hall inquiry was £21,450. It is important to note that these figures only include the cost of external

consultants/barriers and do not include the amount of officer time and resources which are significant for a public inquiry. In accordance with Accounting Practicse because these were know enquires at the end of financial year 2018/19 the costs of these appeals have been allowed for in an appeals provision.

- 5.2 For other appeals, the Council's 2019/2020 appeals budget is set at £43,000, This budget is likely to be spent covering the councils costs in defending the Peckleton Lane, Desford appeal, which is set to be a Public Inquiry.
- 5.3 Any additional costs as a result of current appeals and possible future appeals (including the big pit) require approval in accordance with financial procedure rules. Members should be aware that officers have to act within statutory planning guidance and due to the nature of expertise involved funding appeals can be significant.

6. LEGAL IMPLICATIONS [MR]

6.1 None arising directly from this report.

7. CORPORATE PLAN IMPLICATIONS

- 7.1 The Council needs to manage its performance through its Performance Management Framework with regard to appeals and has performed above the adopted PI of 60%.
- 7.2 It also ensures that the Council is ensuring that it is meeting the priorities of the Corporate Plan particularly *Places Creating clean and attractive places to live and work.*

8. CONSULTATION

8.1 None required

9. RISK IMPLICATIONS

- 9.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 9.2 The council cannot currently demonstrate a five year land supply which triggers paragraph 11 of the National Planning Policy Framework and the presumption in favour of sustainable development. This will result in more difficult decisions for the council and could result in more appeals due to challenges by landowners/developers.
- 9.3 Decisions must be determined in accordance with paragraph 11 of the NPPF, alongside local and national planning policies to ensure a robust and defendable decision is made.

10. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

- 10.1 The report provides an update to the Scrutiny Commission of current appeal cases. The implications of these appeals are determined on a case by case basis and can affect the planning balance when considering individual planning applications affecting all sections of the community.
- 10.2 As this report does not propose any amendment to a service or Policy, an Equality Impact Assessment is not relevant.

11. CORPORATE IMPLICATIONS

- 11.1 By submitting this report, the report author has taken the following into account:
 - Community Safety implications
 - Environmental implications
 - ICT implications
 - Asset Management implications
 - Procurement implications
 - Human Resources implications
 - Planning implications
 - Data Protection implications
 - Voluntary Sector

Background papers: Relevant Planning Applications documents available on the Council's Planning Portal

Contact Officer: Nicola Smith ext 5970 Executive Member: Councillor Bill

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Hinckley & Bosworth Borough Council

FORWARD TIMETABLE OF CONSULTATION AND DECISION MAKING

SCRUTINY COMMISSION

22 AUGUST 2019

WARDS AFFECTED: ALL WARDS

AFFORDABLE HOUSING DELIVERY

Report of Director (Environment and Planning)

- 1. PURPOSE OF REPORT
- 1.1 To inform Members of the delivery of affordable housing in the Borough, as requested by the Scrutiny Commission as an annual position update.
- 2. <u>RECOMMENDATION</u>
- 2.1 For Scrutiny to note the contents of this report.
- 3. BACKGROUND TO THE REPORT
- 3.1 This report is the latest report presented annually in response to a request at the Scrutiny Commission meeting of 20 December 2012, which requested that Members are informed on an annual basis on the delivery of affordable housing in the Borough.
- 3.2 The targets and thresholds for affordable housing in the Borough are set out in Policy 15 of the Core Strategy. These differ for the urban and rural settlements and are as follows:

| Location | Site size threshold | Target | |
|-------------------------------|----------------------------------|---------|------------|
| Urban (Hinckley, Barwell, | | 20% | affordable |
| Burbage and Earl Shilton | of 0.5 ha or more | housing | |
| but not the SUEs) | | | |
| Sustainable Urban | 15 dwellings or more, or sites | 20% | affordable |
| Extensions – Barwell and | of 0.5 ha or more | housing | |
| Earl Shilton | | | |
| | | | |
| Rural areas (all sites not in | 4 dwellings or more, or sites of | 40% | affordable |
| the above categories) | 0.13 ha or more. | housing | |

- 3.3 A decision by the Court of Appeal in May 2016 gave legal effect to the government's policy restricting the application of certain obligations in certain circumstances, which were:
 - Contributions should not be sought from developments of 10 units or less, and which have a maximum combined gross floorspace of no more than 1,000 square metres
 - In designated rural area, LPAs might choose to apply a lower threshold of 5 units or less. No affordable housing ----should then be sought from these developments. In addition, in a rural area where the lower 5 unit or less threshold is applied, affordable housing and----should be sought from developments of between 6 and 10 units in the form of cash payments which are commuted until after completion of the units within the development
 - Affordable housing and ----should not be sought from any development consisting only of the construction of a residential annex or extension to an existing home

The Planning Policy Guidance has been further revised to complement the 2019 revised version of the NPPF, and the provisions from March 2019 read as follows;

- Provision of affordable housing should only be sought for residential developments that are major developments which are defined in the NPPF as developments where 10 or more homes will be provided, or the site has an area of 0.5 hectares or more
- In designated rural areas LPAs may instead choose to set their own lower threshold in plans and seek affordable housing contributions from developments above that threshold

Affordable housing contributions should not be sought from any development consisting only of the construction of a residential annex or extension of an existing home

- 3.4 The Core Strategy also sets out the minimum numbers of affordable housing to be delivered in the Core Strategy period 2006 2026. This sets out a target of 2,090 affordable dwellings to be delivered over the policy period, 480 of which should be in rural areas.
- 4. <u>AFFORDABLE HOUSING COMPLETIONS AND PERMISSIONS TO 31 MARCH</u> 2019
- 4.1 The total number of affordable housing completions and the percentage of affordable housing delivered since the start of the Local Plan period (2006 2026) is shown in the table below.

| | Comp | dable letions et) | Total Affordable | Total Open Market | Total | | Percentage of affordable housing delivery by location (%) | |
|---------|-------|-------------------------|---------------------------------|---------------------------------|---------------------------------|---|--|-------|
| Year | Rural | Urban | Housing Completions (net) | Housing Completions (net) | Housing Completions (net) | Percentage of housing delivery that is affordable (%) | Rural | Urban |
| 2006/07 | 15 | 65 | 80 | 358 | 438 | 18.26 | 3.42 | 14.84 |
| 2007/08 | 3 | 41 | 44 | 354 | 398 | 11.06 | 0.75 | 10.31 |
| 2008/09 | 9 | 80 | 89 | 385 | 474 | 18.78 | 1.9 | 16.88 |
| 2009/10 | 0 | 107 | 107 | 246 | 353 | 30.31 | 0 | 30.31 |

| 2010/11 | 0 | 5 | 5 | 222 | 227 | 2.20 | 0 | 2.2 |
|---------|-----|-----|------|------|------|-------|-------|-------|
| 2011/12 | 0 | 134 | 134 | 239 | 373 | 35.92 | 0 | 35.92 |
| 2011/12 | | 11 | 17 | 210 | 227 | 7.49 | 2.64 | 4.85 |
| | 6 | | | _ | | - | 12.5 | 8.96 |
| 2013/14 | 60 | 43 | 103 | 377 | 480 | 21.46 | 12.36 | 8.12 |
| 2014/15 | 93 | 61 | 154 | 598 | 752 | 20.48 | 3.87 | 9.75 |
| 2015/16 | 27 | 68 | 95 | 602 | 697 | 13.62 | 10.61 | 14.75 |
| 2016/17 | 59 | 82 | 141 | 415 | 556 | 25.36 | 4.96 | 19.15 |
| 2017/18 | 21 | 81 | 102 | 321 | 423 | 24.11 | 10.46 | 7.09 |
| 2018/19 | 59 | 40 | 99 | 465 | 564 | 17.55 | 5.9 | 13.72 |
| Totals: | 352 | 818 | 1170 | 4792 | 5962 | 19.62 | 5.9 | 13.72 |

- 4.1 This table shows that since the beginning of the plan period (2006) a total of 1170 affordable dwellings have been <u>completed</u> against the 2,090 affordable dwelling requirement set out in the Core Strategy Policy 15 (see point 3.3) which equates to 19.62% affordable provision.
- 4.2 In addition to the completions of affordable housing, at 31.03.19 there was planning permission for 325 affordable homes which have not yet been started, and 88 under construction. This equates to 413 affordable dwellings with planning permission within the borough at 1 April 2019, of which 111 are in the rural settlements.
- 4.3 In conclusion, this equates to a total number of completions and permissions for affordable dwellings of 1,583 against the adopted Core Strategy target of 2,090 for the period 2006 2026. The Core Strategy also sets a target of 480 of the affordable dwellings to be delivered in the rural areas, and with completions and permissions, 463 affordable homes have been delivered in the rural areas. Delivery against target is therefore as follows:

| Core Strategy | AH | % delivered | Core Strategy | AH | % delivered |
|-----------------|---------------|--------------|---------------|---------------|----------------|
| AH target - all | completions + | against Core | AH target – | completions + | against Core |
| | planning | Strategy | rural | planning | Strategy |
| | permissions – | target – all | | permissions - | target - rural |
| | all | | | rural | |
| 2090 | 1583 | 75.74 | 480 | 463 | 96.46 |

This shows that if the current trend continues the council is still on target to meet the minimum number of affordable homes set out in the Core Strategy. However since demand for affordable housing is still much higher than can realistically be delivered, work continues with our developer and Registered Provider partners to maximise the affordable housing provided on section 106 and 100% affordable housing sites.

5.0 <u>SUMMARY OF DELIVERY</u>

5.1 The delivery of new affordable housing within the borough has remained positive, although the trend for Registered Providers (RPs) seeking to deliver affordable housing through their own development plans continues. This is largely due to the availability of Affordable Homes Grant from Homes England for both affordable rented and intermediate tenures. Affordable Homes Grant can't be used towards affordable homes that are delivered as part of the planning obligation on section 106 sites. In particular, numbers over the previous years have been boosted by 2 large sites for 100% affordable housing using grant – 68 homes in Southfield Road

- Hinckley and 61 homes in Bagworth. As these sites have been built out, overall numbers of affordable housing have decreased slightly over the last 2 years.
- 5.2 Included in the affordable housing delivery figures for this year is a development of new council housing on Bennion Close, Groby. The scheme consists of 9 bungalows for rent and all of the properties have been let.
- 5.3 The Right to Buy pilot taking place in the Midlands for tenants of Registered Providers has not had the take up that was expected, and there is evidence that many tenants who have expressed an interest in the scheme have not followed through to buying a property. Government is considering opening a second round of bids in the future to give further opportunities to households to buy.
- 6. <u>EXEMPTIONS IN ACCORDANCE WITH THE ACCESS TO INFORMATION PROCEDURE RULES</u>
- 6.1 None.
- 5. <u>FINANCIAL IMPLICATIONS [AW]</u>

New Homes Bonus

- 5.1 Based on the current MHCLG formula for New Homes Bonus is not given on 0.4% of the baseline (177 properties for this Borough). Thereafter £1,670 is given per property (based on Band D equivalents) This Council retains 80% of this (20% is given to the County Council). New Homes Bonus is currently given for four years.
- 5.2 For each affordable property built the Council will also receive £280 (80% of £350).

The table below summaries a worked example for 2018/19 completions

| Non Affordable Completions | 415 |
|---|-----|
| Affordable Completions | 141 |
| Total Completions | 556 |
| Completed by NHB deadline of 1 Oct (7/12 th) and adjusted to Band D equivalent. The units after this date will fall into the 2019/20 calculation. | 366 |
| Units attracting NHB, due to 0.04% baseline disregard (177 units) | 189 |

| | £ | НВВС | LCC |
|------------------------|---------|---------|--------|
| Value of NHB | 315,904 | 252,723 | 63,181 |
| Affordable Housing NHB | 36,050 | 28,840 | 7,210 |
| Total NHB | 351,954 | 281,563 | 70,391 |

Council Tax

5.3 Additionally for the worked example above this will result in an approximate increase in the Council Tax base of 450 when changed to Band D equivalents. Based on an average band D equivalent council tax of £130.09 (including special expenses) the estimated additional council tax income is £58,540.50

6. <u>LEGAL IMPLICATIONS [MR]</u>

6.1 Set out in the report

7. CORPORATE PLAN IMPLICATIONS

- 7.1 The delivery of new council housing supports the following aims of the Corporate Plan 2017 2021:
 - Places: 4) Improve the quality of existing homes and enable the delivery of affordable housing

8. CONSULTATION

8.1 None required as this report is for information only.

9. RISK IMPLICATIONS

- 9.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 9.2 It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.
- 9.3 The following significant risks associated with this report / decisions were identified from this assessment:

| Management of significant (Net Red) Risks | | | | |
|---|--|---------|--|--|
| Risk Description | Mitigating actions | Owner | | |
| Failure to deliver affordable | Completion of an independent viability | Valerie | | |
| housing increases the pressure | assessment before agreement to | Bunting | | |
| on the Council's waiting lists and | reduce the numbers of affordable | | | |
| impedes its desire to assist | housing on qualifying sites | | | |
| residents in the Borough who | | | | |
| cannot meet their needs on the | Work with our RP partners to bring | Valerie | | |
| open market | forward suitable sites for affordable | Bunting | | |
| | housing | | | |

10. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

10.1 This report is concerned with ensuring that a supply of affordable housing is available in the Borough for people in the greatest need. This includes consideration of people from vulnerable groups, and those living in rural areas.

11. CORPORATE IMPLICATIONS

- 11.1 By submitting this report, the report author has taken the following into account:
 - Community Safety implications
 - Environmental implications
 - ICT implications
 - Asset Management implications

- Procurement implications Human Resources implications
- Planning implications
 Data Protection implications
 Voluntary Sector

Background papers: None

Contact Officer: Valerie Bunting x 5612 Executive Member: Councillor D Bill



Hinckley & Bosworth Borough Council

FORWARD TIMETABLE OF CONSULTATION AND DECISION MAKING

SCRUTINY COMMISSION 22 AUGUST 2019

WARDS AFFECTED: ALL WARDS

OVERVIEW & SCRUTINY WORK PROGRAMME 2019 - 2021

Report of the Director (Corporate Services)

- 1. PURPOSE OF REPORT
- 1.1 To feedback from the overview & scrutiny workshop held on 4 July and to formulate a work programme.
- 2. <u>RECOMMENDATION</u>
- 2.1 Members prioritise the issues set out in paragraph 3.3 and consider the timing and format of the associated reviews.
- 3. BACKGROUND TO THE REPORT
- 3.1 A workshop was held on 4 July to consider items for the overview & scrutiny work programme for the ensuing two years.
- 3.2 During the workshop, members broke into groups to discuss their priorities and matters of concern to residents. The groups then came together to look at common themes and to create a shortlist of items for review.
- 3.3 The shortlist is:
 - Ageing workforce (training / adaptations required)
 - Crime & policing
 - Emergency health (including Hinckley hospital site)
 - A5 bridge
 - Tourism
 - Town centre
 - Speeding
 - Affordable homes (including access to schools, GPs etc)
 - Planning / development (SUEs, 5 year housing land supply)

- Traveller issues
- Preventative health (encouraging healthy lifestyles, cycling etc)
- Public health (obesity, mental health)
- Green issues (carbon neutral, recycling)
- 3.4 Members are asked to prioritise the shortlist of items according to value for the public.
- 3.5 Members are asked to consider the format of the reviews, for example whether they would be a single meeting issue based on an officer report, a task & finish group or a long running review, what officer support would be required and whether external support and budget is necessary.
- 3.6 Members are asked to consider the timing of the reviews.
- 3.7 The full list of items raised by each group is appended.
- 4. <u>EXEMPTIONS IN ACCORDANCE WITH THE ACCESS TO INFORMATION</u> PROCEDURE RULES
- 4.1 To be taken in open session.
- 5. FINANCIAL IMPLICATIONS (IB)
- 5.1 None.
- 6. LEGAL IMPLICATIONS (FA)
- 6.1 The recommendations in this report do not give rise to legal implications. Legal implications in respect of any specific project and initiative will be reported where necessary in accordance with the council's constitutional requirements.
- 7. CORPORATE PLAN IMPLICATIONS
- 7.1 This report supports all areas of the corporate plan and each individual review will be linked to a value.
- 8. CONSULTATION
- 8.1 All non-Executive members were invited to the workshop and all members of the Scrutiny Commission will have an input into creating the work programme. Work of the Scrutiny Commission will be led by members with consideration given to the value to residents of the borough.
- 9. RISK IMPLICATIONS
- 9.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 9.2 It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.

9.3 The following significant risks associated with this report / decisions were identified from this assessment:

| Management of significant (Net Red) Risks | | | | | |
|---|--|--|--|--|--|
| Risk Description Mitigating actions Owner | | | | | |
| None. | | | | | |

- 10. KNOWING YOUR COMMUNITY EQUALITY AND RURAL IMPLICATIONS
- 10.1 The reviews arising from this report will each have its own implications with the objective of supporting the community.
- 11. CORPORATE IMPLICATIONS
- 11.1 By submitting this report, the report author has taken the following into account:
 - Community Safety implications
 - Environmental implications
 - ICT implications
 - Asset Management implications
 - Procurement implications
 - Human Resources implications
 - Planning implications
 - Data Protection implications
 - Voluntary Sector

Background papers: None

Contact Officer: Rebecca Owen, Democratic Services Manager, ext 5879

OVERVIEW & SCRUTINY WORKSHOP 4 JULY 2019 NOTES

Group 1

- Highways / speed monitoring
- Illegal traveller incursions
- Fair funding review
- Bosworth sculpture trail (linked to wider tourism)
- Changes in town centres how to maintain footfall
- ASB & substance misuse
- Bus services impact on elderly / rural
- Crime & policing (response times, visibility etc)
- 5 year housing land supply understanding planning / development process
- SUEs
- Health, wellbeing education and prevention
- Ageing workforce / pension changes and impact
- Mental health care provision.

Group 2

- SUEs / 5 year housing land supply
- Vaccinations
- Out of hours & critical care
- Travellers provision & policy
- Access to public transport
- Ivanhoe Line and rail provision at Hinckley.

Group 3

- Carbon neutral how do we start to achieve this
- Affordable rural homes
- Lack of GP provision how can this be improved
- School provision
- A5 bridge
- Recycling
- Investment in sports
- Walking to school
- Park & ride
- Obesity in schools
- Planning transparency of process
- Public transport integration.